

TOP SECRET

FOREIGN * SECRET

COPY OF CABLE

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On account of being absolutely "TOP SECRET" care should be taken in handling this document.

RE: U.S.-JAPANESE NEGOTIATIONS

1. With regard to the U. S. President's proposal of July 24th and the U.S. protest made on August 17th, our Government, besides having duly replied in detail, had also added the Premier's message to same. Thus on our part, we regard we have said everything what we have to say and we feel we have nothing left to-day but make an outspoken statement on the following points and pass them on for a political measure (that is a joint statement) which will be described later.

(1) Japan agrees to the following items:

(a) Japan is ready to agree on the items of which Japan and the United States had already come to an agreement in the course of the preliminary unofficial conversations;

(b) Making Indo-China as a base, Japan will not undertake a military advance into any adjacent areas. Likewise without any justification she will not make a military advance to the North;

(c) The attitude of Japan and America with regard to the European war shall be ruled by the idea of defense and protection of their own rights and interests. In the event of American participation in the European war Japan's interpretation of the Tripartite Pact and carrying its provisions into effect will be left entirely to Japan's discretion;

(d) Japan will endeavor to restore normal conditions in the entire field of Sino-Japanese relations, and when it is realized it will withdraw its troops from China as promptly as possible in observance of the agreement between Japan and China;

(e) As regards the economic activities of the United States, in China, no restrictions would be placed in so far as such are conducted on a just and fair basis;

...

(f) Japan's activities in the South-Western Pacific area will be conducted by peaceful means, and in conformity with the principle of non-discrimination in the international trade relations, and will also cooperate with the United States in the latter's efforts to develop and acquire natural resources in the said area;

(g) The Japanese Government will take the necessary steps in order to restore the normal commercial relations between Japan and U.S.A.

As regards this point, the abolition of the Freezing Act shall be immediately enforced, subject to reciprocity on the part of both Japan and U.S.A.

(Note) As to this problem, it is necessary not to give an impression that the American Freezing Act has been a severe blow to us. And exclusively with the following-reasons:

(a) the contents of the Freezing Act are so technical complicated, that even if grades of severity might be provided in its enforcement, it would be impossible for the general public to understand it;

(b) the step taken by the Americans has given an impression to the Japanese people that it is a punitive measure for our dispatching military forces into French Indo-China;

(c) On the pretext of being the most conspicuous measure and taking into consideration the serious nature of the above-mentioned promise of ours; even if there is a strong opposition in the U.S.

Government circles (referring to the U. S. Treasury Department with Morgenthau as its head who regard it sufficient if economic and financial pressure be brought about in order to coerce Japan) we /T.N. Japan/ must strongly insist that this attitude should be suppressed in order to reciprocate Japan's determination.

(Note) "By immediately" is meant on the occasion of KONOYE (RO) /T.N. probably Roosevelt/ agreement.

P.4 (2). The United States of America shall agree to the following items;

(a) Against the Japanese agreement mentioned in the Item (d) the United States will not take any measures or actions likely to hinder Japan's efforts in China;

P.5 (b) the United States shall "reciprocate" with the Japanese agreement as mentioned in Item (f);

(c) Military activities in the Far East and in the South-Western Pacific area shall be suspended;

(d) Reciprocating with the Japanese agreement as mentioned in the Item (g) with reference to the Freezing Act against Japan and its immediate abolition as well as the cancellation of prohibiting the Japanese vessels using the Panama Canal for navigation.

....

1.6 II. If the afore-mentioned reciprocal agreement be concluded, the next arrangement will be for us to consider the political measures which will be mentioned later. But the following three methods can be thought of as appropriate for the present:

- (1) Joint declaration;
- (2) Either party will simultaneously issue a separate declaration with similar contents;
- (3) A treaty concerning the Maintenance of Peace in the Pacific Ocean.

If we were to weigh the merits of the above three methods, the contents of any one you like to choose requires conciseness considering the shortness of time allotted to the Leaders' Meeting and the political effect which we are aiming being extensive.

But in view of the fact that the position of those who are directly connected with the meeting being so important and the international situation surrounding the meeting being so critical, the said political measures should be political in the literal sense, it might be advisable to make such a treaty avoid being too legal in its nature (even though it may perhaps be a so-called Political Treaty).

If we consider matters from this point of view, we should choose a Declaration, and furthermore, as for a Declaration, it would probably be best to have a Joint Declaration from the view point of alleviating the tension between Japan and America.

However, if there should be any particular reasons for America's preferring the (2), there would be no need for us to necessarily adhere to (1), and the contents thereof should be practically the same as (1).

III. Draft of the Joint Declaration

The Japanese Government and the Government of the U.S.A. should fix in their memory that their neighbourly relations have been maintained in a rarely friendly manner as may be seen in diplomatic history without having ever exercised any mutually unpeaceful measures ever since the opening of diplomatic relations between the two nations 80 odd years ago and concurrently Japan and America should, by giving thought to the fact that they equally possess the most important international position and responsibility among the nations not directly participating in the deplorable chaos which is, as a matter of fact, threatening to destroy civilization. Realizing keenly that the above-mentioned maintenance and promotion of the Japanese-American relations constitute the mutual responsibility of the two nations towards the human race, the Japanese Premier and the President of the U.S.A., meeting together personally, declare solemnly and jointly here that no conditions exist, nor should exist hereafter, for making a peaceful settlement impossible between Japan and U.S.A.; they have concurred in their opinion that they should

....

cooperate sincerely towards the promotion of cultural and material welfare of both the Japanese and American people; they have reached an understanding that they shall jointly aim at bringing about Universal peace throughout the world and exert their efforts for the early restoration of peace by cooperating closely when the opportune moment should arrive.

IV. For the simultaneous and separate declarations with the same contents, it would be in order to make suitable amendments to the afore-mentioned contents.

C E R T I F I C A T E

A.D.C. No. _____

I.P.S. No. 3106-(22)

Statement of Source and Authenticity

I, HAYASHI, Kaoru hereby certify that I am officially connected with the Japanese Government in the following capacity: Chief, Archives Section --Foreign Office-- and that as such official I have custody of the document hereto attached consisting of 9 pages dated (presumably between latter part of August and first part of Sept. 1941), and described as follows: U.S.-JAPANESE NEGOTIATIONS

I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number or citation, if any, or any other official designation of the regular location of the document in the archives or files): Archives Section, Foreign Office

Signed at Tokyo on this
22nd day of Dec. 1947

K. Hayashi /Signed/
Signature of Official

Witness: T. Sato /Signed/

Chief, Archives Section - SEAL
Official Capacity

Statement of Official Procurement

I, Henry SHIMOJIMA, hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above certification was obtained by me from the above signed official of the Japanese Government in the conduct of my official business.

Signed at Tokyo on this
22nd day of Dec., 1947

Henry SHIMOJIMA /Signed/
NAME

Witness: Henry A. Dolan, Jr. /Signed/

Investigator IPS
Official Capacity

3106722

外機室

日米交渉ニ關スル件

一 七月二十四日米大統領ノ提案、八月十七日米

申入ト對シテハ帝國政府ハ既ニ夫々妥曲ヲ費

シタル岡谷ヲナセルノミナラス之ニ加フルニ

ヒラノメセーシアーリ我方トシテハ言フベ

キラ盤シタリト云フベク最早今日ニ於テハ左

ノ諸點ヲ平直ニ言明シ以テ後記政治的立場一

(一) ナ米向島院ニ移行セムモノトス

(イ) 日米協定の非公式會談中既ニ一應日米合

意ヲ見タル事項ニ付テハ日米トシテ同意

ナリ、

(ロ) 加印ヲ悉地トシテ近接地帯ニ武力的遠出

ラナサズ北方ニ對シテモ同様にナク武力

的遠出ヲナサズ、

(ハ) 日本ノ對歐加戰争態度ハ如故ト官衛ノ義

志ニ依リ得セラルベク、又米ノ歐深遠涉

入ノ報告ニ於ケル三國條約ニ對スル日米

ノ協定及之ニ伴フ實行ハ専ラ自主的ニ行

ハルベシ、

(ニ) 日本國ハ日支間ノ全面的正當關係ノ回復

EXH 46

(3)

- ニ努メ石實現ノ上ハ日支間ノ協定ニ遵ヒ
 支那ヨリ出來得ル限リ速カニ撤兵スル用
 意アリ。
- (カ) 支那ニ於ケル合衆國ノ經濟的行動ハ公正
 ナルニ從ヒ於テ行ヘルル限リ制限セラレ
 タルベシ。
- (ハ) 南太平洋地域ニ於ケル日本ノ活動ハ平
 和的手段ニ依リ且日露協定ニ於ケル
 無差別待遇ノ原則ニ遵ヒ行ヘルヘク合衆
 國カ必要トスル同方面ニ於ケル天然資源
 ノ生産發達ニ協力ス。
- (ト) 日本國政府ハ日米間ニ正當ナル貿易關係
 ラ恢復セシムルニ必要ナル措置ヲ講スヘ
 シ。
- 石ニ關シ日米兩國相互ニ「レシブローケー
 ト」スヘキコトヲ條件トシテ凍結令ノ撤
 廢ハ直チニ實施セラルヘキモノトス。
- (註) 本件ニ關シテハ米ノ凍結令カ我方
 ニ勿手タリトノ懸ラヌフルヲ避ケ惠ラ
 (A) 凍結令ノ内容カ專門的且複雜ニシテ之ニ
 複々ノ差ヲ設クルモノ一一般人ニハ理解シ難

3106-1221 外務省

キコト
(3) 米ノ不措置ハ我國民ニ對シ我カ信印遺棄
ニ對スル懲罰的措置タリトノ感ヲ與ヘオ
ルコト
(0) 最モ目立ツ宿題タルコト
ヲ理由トシ前續我方約諾ノ性質ノ重要性
ニ照ラシ、假令米政府部内ニ強硬ナル反
對アリトモ「モーゲンソー」ヲ首腦トス
ル日ヅヲ強壓スル爲メニハ經濟、財政上
ノ壓迫ヲ以テ足レリトスル米大藏省ヲ指
ス）之ヲ克服シ以テ日本ノ決意ニ「レシ
ブロケイト」スル要アルコトヲ強調ス。
(註) 直チニトハ近衛「ロ」協定ノ際ヲ意
味ス
(ニ) 合衆國ハ左ノ諸項ヲ約諾ス
(イ) 前續(ニ)ニ據クル日本ノ約諾ニ對應シ合衆國
ハ石日本ノ交那ニ與スル努力ニ交際ヲ與フル
カ如キ指針及行動ニ出テサルヘシ。

(130)

4

(四) 前項(一)ニ掲クル日本ノ約諾ニ合衆國ハ「レシアプロ
ケット」スベシ。

(五) 通東及南西太平洋地域ニ於ケル軍事措置ヲ停止ス
ベシ。

(三) 前項(ト)ニ掲クル日本ノ約諾ニ「レシアプロケット」
シ右ニ於テ言及セラレタル發日京結措置ヲ直ニ
撤廢シ又日本艦艇ニ對スル巴索馬尼河通航禁止ヲ
撤廢スベシ。

ニ右相互の約諾成立セバ後記政治的措置ニ移ル取
トナルベキ處右措置トシテ差當リ左ノ三方法ヲ考
シ得ベシ

(一) 共同聲明

(二) 同時ニ、同一内容ヲ有スル個別の聲明

(三) 太平洋平和保持ニ關スル條約

今右三者ノ得失ヲ考慮セムニ本會首の會見が同時
同ヲ適當セラルルニ相違ナカル點、政治的効果ヲ大キ
クネラフ點ヨリ見て其ノ何レヲ選ブトスルモ内容ハ
尙ほナルモノタルヲ要スベシ。

然レドモ直接關係者ノ地位ノ重要性、本會會務ヲ側
ル國際情勢ノ緊迫ニ鑑ミレバ當該政治的措置ハ文字
通り政治的ノモノタルベク法律的性質ノ多分ニアル
條約(ソレが後令所記政治的條約ト稱セラルルモノ
タルニセヨ)ノ形ヲ選クルヲ可トスベシ。此ノ見地
ヨリセバ本會ヲ選ブベク又本會ノ中ニテモ日米兩國

3106-22

3/06-22

重慶和ヲ示ス見地ヨリセバ共同聲明ヲ行ハスベシ。
尤モ米ニ於テ(一)ヲ待ニ可トスル事情存スルニ於テハ
必シモ(一)ヲ直裁スル要ナカルベク其ノ内容ノ如キモ
(一)ノ場合ト大同小異タルベシ。

共同聲明書

「日本國政府及合衆國政府」

兩國之交誼治以來八十有餘年ノ久シキニ亘リ未タ
嘗テ相互ニ平和的ナラザル手段ヲ行使シタルコト
ナキテフ外交史上類ニ見ル友好關係ヲ保持シ來レ
ル兩國關係ノ存スル事實ヲ年記スルト共ニ
日本國及合衆國ガ現ニ文陸ヲ渡ルセントスル儀
ル悉シムヘキ視見ニ直接關係セサルモノ甲ニ於テ
均ク最も重要ナル國際的地位ト責任ヲ有スルコト
ニ思ヒラセシ

茲ノ如キ日米兩國ノ保持助成ハ兩國ノ人類ニ對ス
ル共同ノ責務タルコトヲ痛感シ

日本國總理大臣及亞米利加合衆國大統領ハ此シテ
相會シ日本國ト合衆國トノ間ニハ平和的處理ヲ不
可設トスル何等案件ノ現存スルコトナク又將來ニ
於テモ存セサルヘキコト、

日本國民ト合衆國民ノ文化的切實な相互増進ノ爲
メ獎勵ナル無方ヲ採スヘキコトニ意見ノ一致アル
コト及

(139)

5

6

世界平和ノ機軸ヲ共同ノ目標トシ運営ナル時期至
ラハ相協力シテ速カナル平和克復ニ努力スベキ了
解ニ達セルコトヲ
茲ニ披露且共仰ニ呈候ス」

四 同時、同一内容個別的呈候

ハ右内容ニ適宜修正ヲ加フレハ可ナルベシ

3106(22)

C E R T I F I C A T E

I.D.C. No. _____

I.P.S. No. 3106-(22)

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22nd day of Dec. 1947

K. Hayashi /Signed/
Signature of Official

Witness: T. Sato /Signed/

Chief, Archives Section ^{SEAL}
Official Capacity

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Henry SHIMOJIMA /Signed/
NAME

Witness: Henry A. Dolan, Jr. /Signed/

Investigator IPS
Official Capacity

3106-22

Cert.

證 明 書

「ワシントン」文書局 第 一 號
國 際 検 察 部 第三一〇六(二二) 號

與 領 及 ビ 公 正 ニ 関 ス ル 證 明

余、亦稱ハ余ガ下記ノ資格ニ於テ、即チ外務省文書
課長トシテ、日本政府ト公的関係ニ在ルモノナルコ
ト、並ニ該官吏トシテ余ガ茲ニ添附セラレタル、九
頁ヨリ成ル(一九四一年八月下旬ト九月上旬トノ間
ト推定)附、下記題名、關テ日米交渉ニ關スル件ノ
文書ノ保管ニ任ジ居ルコトヲ茲ニ證明ス。
余ハ更ニ添附ノ記録及ビ文書ガ日本政府ノ公文書ナ
ルコト、並ニ右ガ下記名稱ノ省又ハ部局ノ公式種類
及ビ綴ノ一部ナルコトヲ證明ス。(若シアラバ綴番
號又ハ引用、其ノ他公式書類又ハ綴ニ於ケル該文書
ノ成規所在ノ公式名稱ヲモ特記スベシ)

外務省文書課

千九百四十七年ノ陽曆二十二年ノ十二月二十二日

東京ニ於テ署名

當該官吏署名欄

右ノ者ノ公的資格

證 人

亦

文

佐

稱

書

田

／署名／捺印／

長

／署名／捺印／

3106-22.

公式入手ニ付スル証拠

余、Henry Shimojima ハ、余が聯合軍最高指揮官總司令部ニ歸属アルモノナルコト、竝ニ上記ノ證院ハ余が公榜上、日本政府ノ上記署名官更ヨリ入手シタルモノナルコトヲ茲ニ證明ス。

千九百四十七年ノ陽曆二十二年ノ十一月二十二日

東京ニ於テ署名

氏名 Henry Shimojima / 署名 /

右ノ者ノ公印發給 Investigator I. P. S.

證人 Henry A. Dolan Jr. / 署名 /

Cent.

IPS DOC. NO. 3106-(52)

FOREIGN OFFICE

SECRET

Diplomatic Measures to be Taken
When the Conference Succeeds.
(26 November 1941)
- - - - -

1. Issuing of Diplomatic Statement.
2. Establishment of Peace between China and Japan.
 - a) Preparatory manœuvring towards the National Government;
 - b) Commencement of Peace Negotiations with the CHIANG Regime (immediate determining of the delegates, site and substance of the negotiations);
 - c) Unification of the NANKING Government with the CHIANG Regime;
 - d) Watching the cessation of CHIANG-aiding actions by Britain, U.S.A. and Netherlands.
3. Continuance of the Negotiations with U.S.A.
 - a) Ensuring of the volume of Petroleum Imports (simultaneously with the reaching of an agreement);
 - b) Abrogation of the Freezing of Funds Act (immediately after an agreement has been reached in the negotiations);
 - c) Opening of Negotiations relating to the Promotion of Trade;
 - d) Conclusion of a Commercial Treaty;
 - e) Watching the cessation of CHIANG-aiding actions;
 - f) Recognition of MANCHUKUO (after the conclusion of peace between Japan and China);
 - g) Cessation and abolition of Hostile Measures against Japan.
4. Adjustment and Improvement of Anglo-Japanese Relations.
 - a) Watching the Cessation of CHIANG-aiding actions;
 - b) Abrogation of the Freezing of Funds Act;
 - c) Opening of Negotiations relating to the Promotion of Trade;
 - d) Conclusion of a New Commercial Treaty;
 - e) Recognition of MANCHUKUO (After the conclusion of peace between Japan and China);
 - f) Cessation and Abolition of Hostile Measures against Japan;
5. Adjustment and Improvement of Japanese-Netherlands Relations.
 - a) Guaranteeing acquisition of Petroleum and other commodities;
 - b) Mitigating the Imports and Exports Prohibition and Restriction Ordinance;
 - c) Resumption of negotiations between Japan and Netherlands East Indies;
 - d) Cessation and Abolition of Hostile Measures against Japan.
6. Making the Relations between Japan and Thailand closer.
 - a) Making Thailand adopt a cooperative policy in regard to the Agreement reached between Japan and America.

- b) Opening of negotiations for fostering the political and commercial relations between Japan and Thailand.
 - 7. Re French Indo-China.
 - a) Adjustment of existing treaties following the withdrawal of the Japanese troops from Southern French Indo-China;
 - b) Making French Indo-China announce the status quo in the relations between Japan and France excepting for the above;
 - 8. Re Soviet Russia.
 - a) Undertaking the improvement of the relations between Japan and Soviet Russia according to the established policy;
 - b) Considering the adjustment of the relations between Soviet Russia and Germany;
 - 9. Adjustment of Relations between Japan and Australia.
 - a) Cessation of hostile measures against Japan;
 - b) Promoting recovery of Economic Relations with Japan;
 - 10. Re Axis.
 - a) Reporting re Japanese-American Agreement.
 - 11. Re MANCHUKUO and the National Government.
 - a) Making the two Governments issue announcements in regard to the conclusion of the Japanese-American Negotiations;
 - b) Rescinding of existing Freezing of Funds Acts against Britain and America in both countries.
-

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6. Making the Relations between Japan and Thailand closer.
 - a) Making Thailand adopt a cooperative policy in regard to the Agreement reached between Japan and America.

Doc 3106-(52)

會談成功ノ場合採ルヘキ對外措置

(昭和十六年二月)

一 對外聲明ノ發出

二 日支和平ノ確立

(1) 國民政府ニ對スル事前工作

(2) 將政權トノ和平交渉開始 (使節、場所、交渉
内容等ノ至急決定)

(3) 南京政府ト將政權トノ統合

七 部内本二 (2) 英米國ノ援將行為停止監視

三 對米交渉ノ續行

外機審 (1) 石油輸入量ノ確保 (會談妥結ト同時)

(2) 資産凍結令ノ廢止 (會談妥結直後)

(3) 通商増進ニ關スル交渉開始

(4) 通商條約ノ締結

(5) 援將行為ノ停止監視

(6) 滿洲國ノ承認 (日支和平成立後)

(7) 對日敵性措置ノ停止撤廢

四 日英關係ノ調整増進

(1) 援將行為ノ停止監視

(2) 資産凍結令ノ廢止

(3) 通商増進ニ關スル交渉開始

(4) 新通商條約ノ締結

(5) 滿洲國ノ承認 (日支和平成立後)

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(イ) 對日敵性措置ノ停止撤廢

五 日印關係ノ調整増進

(イ) 石油其ノ他物資獲得ノ確保

(ロ) 輸出入禁止制限令ノ緩和

(ハ) 日印交渉再開

(ニ) 對日敵性措置ノ停止及撤廢

六 日泰關係ノ緊密化

(イ) 泰ヲシテ日米協定成立ニ關聯シ同調的政策ヲ表明セシム

(ロ) 日泰間政治通商關係増進ニ關スル交渉開始

七 對佛印關係

(イ) 兩部佛印日本軍撤退ニ伴フ現行條約ノ調整

(ロ) 佛印ヲシテ右以外日佛關係不變更ノ聲明ヲ發表セシム

八 對蘇關係

(イ) 既定方針ニ依リ日蘇關係ノ好轉ヲ計ル

(ロ) 獨蘇關係調整ヲ考慮ス

九 日濠關係ノ調整

(イ) 對日敵性措置ノ停止

(ロ) 對日經濟關係ノ恢復増進

一〇 對樞軸關係

(イ) 日米協定ニ關スル通報

一一 對歐洲國及國民政府關係

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- (イ) 兩國政府ヲシテ日米交渉成立ニ歸聯スル聲明
ヲ發セシム
- (ロ) 兩國ニ於ケル現行對米資産凍結令ノ解除